

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 CIAE-00 PM-04 INR-07 L-03

ACDA-05 NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06

TRSE-00 SAJ-01 DODE-00 H-02 NSC-05 CU-02 SAM-01 OIC-02

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P R 271459Z AUG 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 2417

INFO USMISSION NATO BRUSSELS PRIORITY

CINC EUR VAIHINGEN

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

USNMR SHAPE

USLO SACLANT

CINC USAREUR HEIDELBERG

CINC USAFE RAMSTEIN

C O N F I D E N T I A L BONN 13967

E.O. 11652: GDS

TAGS: NATO, CSCE, PARM, PFOR, GW

SUBJECT: CSCE/CBMS: IMPLEMENTATION OF CBMS ON OBSERVERS

REF: (A) STATE 202483, (B) BONN 13675

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1. IN A FURTHER DISCUSSION WITH RUTH ON AUG. 26, WE DREW ON THE GUIDANCE CONTAINED REF (A), EMPHASIZING THAT THE IDEAS ARE SUBJECT TO ALLIED CONSENSUS. WE ALSO LEFT AN AIDE MEMOIRE WITH RUTH KEYED TO THE MAIN POINTS.

2. RUTH SAID THIS INFORMATION WOULD BE VERY HELPFUL TO HIM. IN FOLLOWING UP ON HIS POINT MADE PREVIOUSLY ABOUT INVITING NATO ALLIES (PARA 5, REF B), RUTH THOUGHT THAT THE PROBLEM COULD BE SOLVED BY EXTENDING A GENERAL INVITATION TO THEM. THOSE STATES WISHING TO AVAIL THEMSELVES OF THE OPPORTUNITY TO WATCH THE MANEUVER COULD SEND OBSERVERS.

3. RUTH CONTINUED THAT THE MAIN PROBLEM STILL TO BE RESOLVED CONCERNS THE OTHER STATES TO BE INVITED. HE BEGAN THE DISCUSSION ON THIS POINT BY DESCRIBING THE PRINCIPAL ADVANTAGE OF ADOPTING AN "ALL STATES" FORMULA, I.E., IT WOULD OBTAIN THE NEED TO PICK AND CHOOSE AMONG STATES. RUTH INDICATED FURTHER THAT THE INVITATION ITSELF SHOULD TAKE INTO ACCOUNT THE LANGUAGE OF THE FINAL ACT. HE THEN QUOTED THE PHRASE FROM THE EXCHANGE OF OBSERVERS SECTION WHICH READS: "...IN A SPIRIT OF RECIPROCITY AND GOODWILL TOWARDS ALL PARTICIPATING STATES...". HOWEVER, RUTH THEN SAID THE APPARENT FAVORABLE REACTION OF THE USG TO THE US/ GERMAN FORMULA NOW UNDER DISCUSSION (3 WP COUNTRIES, 3 NEUTRALS AND 3 ALLIES) WOULD HAVE AN IMPORTANT BEARING ON GERMAN THINKING. HE IS CURRENTLY WORKING ON A DECISION PAPER FOR HIS SUPERIORS ON THIS ISSUE AND HE SAID HE WOULD INFORM US WHEN A DECISION IS TAKEN.

4. COMMENT: RUTH MAY HAVE RETURNED TO THE EARLIER GERMAN THINKING ABOUT INVITING "ALL" PARTICIPATING STATES (REPORTED BONN 12540) UPON REREADING THE APPROPRIATE PARAGRAPHS IN THE FINAL ACT. HOWEVER, WE INDICATED TO HIM THAT THE US WAS MORE RESTRICTIVE IN ITS THINKING ON THIS ISSUE. WE CITED THE EARLIER GUIDANCE TO NATO (STATE 188451, PARA 6) WHICH CALLED FOR INVITING ONLY ONE WP STATE AND ONE NEUTRAL. WE CONFIDENTIAL

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ALSO REITERATED THE POINT IN PARA 5, REF (A) ABOUT THE ADVANTAGES OF THE CURRENT "3/3/3" FORMULA, WITH THE CAVEAT THAT THE US IS STILL OPEN TO SUGGESTIONS FROM OTHER NATO ALLIES. WE BELIEVE RUTH WILL PROBABLY RECOMMEND TO HIS SUPERIORS A FORMULA ALONG THE LINES OF "3/3/3" MODEL RATHER THAN ONE GEARED TO "ALL PARTICIPATING STATES".

5. RUTH COMMENTED THAT HE FOUND THE US VIEW IN PARA 3,
REF (A) (DESIGNATION OF CIVILIAN REPRESENTATIVES IS
RESTRICTIVE AND SHOULD NOT BECOME GENERAL PRACTICE)
VERY HELPFUL. AS REPORTED PREVIOUSLY, WE BELIEVE
THE GERMANS ARE STILL FLEXIBLE ON THIS POINT AND
WOULD GIVE FAVORABLE CONSIDERATION TO INVITING
MILITARY REPS FROM CAPITALS. IT WOULD BE MOST USEFUL
IF WASHINGTON AGENCIES WERE TO PROVIDE ADDITIONAL
GUIDANCE ON THIS POINT. END COMMENT.

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